

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 IO-10 ISO-00 CIAE-00 INR-07 L-03

NSAE-00 NSC-05 EB-07 NRC-05 OES-03 FEAE-00 DODE-00

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FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC PRIORITY 6534

INFO USERDA GERMANTOWN PRIORITY

AMEMBASSY MOSCOW

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E.O. 11652: GDS

TAGS: IAEA, TECH, PARM

SUBJECT: IAEA REGIONAL NUCLEAR FUEL CYCLE CENTER STUDY

REF: IAEA VIENNA 8465

1. SUMMARY: DIFFERENCES OF VIEW WITHIN IAEA SECRE-
TARIAT ON ORGANIZATIONAL STATUS AND PACE OF SUBJECT
STUDY HAVE ARISEN. ALTHOUGH WE ARE CONFIDENT THE
STUDY WILL GO AHEAD, DEPARTMENT MAY WISH TO CONSIDER
DISCUSSION WITH SOVIETS AND FRENCH ON SUBJECT TO
ENSURE THAT STUDY NOT RPT NOT BE DELAYED. END SUMMARY.

2. DISCUSSIONS WITH DDG HALL, CATLIN AND D.A.V.
FISCHER HAVE INDICATED FOLLOWING SITUATION RE SUBJECT
STUDY: ZHELUDEV (USSR), DEPUTY DEIRCTOR GENERAL,
TECHNICAL OPERATIONS, IN WHOSE DEPARTMENT SUBJECT
STUDY WILL BE DONE, HAS SUGGESTED THAT TIME SCALE FOR
COMPLETION OF STUDY BE EXTENDED TO LATE 1977 OR LATER,
WITH CORRESPONDING DECREASE IN 1976 BUDGET AND LEVEL
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OF EFFORT. IT WAS THIS ZHELUDEV VIEW THAT LED TO

DELAY IN SENDING LETTER TO WORLD BANK ASKING FOR CONTRIBUTION TO STUDY. COMPROMISE WAS REACHED WHEREBY PROPOSED BUDGET WAS DELETED AS ATTACHMENT TO LETTER.

3. POLLIART (FRANCE), DIRECTOR OF ZHELUDEV'S DIVISION OF NUCLEAR POWER AND REACTORS, IS ASSERTING THAT MECKONI AND ENTIRE SUBJECT STUDY PROJECT SHOULD BE SUBJECT TO HIS SUPERVISION, AND IS ALSO SUGGESTING SLOWDOWN. POLLIART HAS REFERRED, IN DISCUSSION WITH MISOFF, TO FRENCH INTEREST IN SELLING REPROCESSING TECHNOLOGY, AND IS PROBABLY ASSUMING GOF WOULD LIKE STUDY TO BE DOWNPLAYED. (SEPTEL CONTAINS FURTHER DETAILS).

4. ONE STRONG ELEMENT IN ZHELUDEV AND POLLIART POSITIONS APPEARS TO BE DESIRE TO ASSURE THAT PROJECT DOES NOT DAMAGE OTHER ON-GOING ACTIVITIES BY DIVERTING STAFF OR OTHER RESOURCES, ADDITIONAL PROBLEM HAS BEEN BUREAUCRATIC, WITH ZHELUDEV AND POLLIART FEELING THEY HAVE NOT BEEN PROPERLY CONSULTED, E.G. ON FISCHER'S LETTERS AND AIDES MEMOIRE TO MEMBER STATES ON SUBJECT STUDY. POLLIART UNDOUBTEDLY ALSO REMEMBERS WITH SOME DISTASTE THE NUCLEAR POWER MARKET SURVEY PROJECT, IN WHICH OUTSIDE PROJECT MANAGER (O.B. FALLS, US) FUNCTIONED INDEPENDENTLY FROM DIVISION OF NUCLEAR POWER AND REACTORS BUT DEPENDED HEAVILY ON STAFF AND RESOURCES OF THAT DIVISION, OVER WHICH POLLIART NOMINALLY HAD CONTROL. THIS LED TO NUMEROUS INSTANCES OF FRICTION AND BICKERING OVER USE OF MANPOWER.

5. MISSION RECALLS THAT MOROKHOV, DURING GENERAL CONFERENCE DISCUSSION WITH DG EKLUND SAID HE GENERALLY APPROVED OF PROJECT, BUT THOUGHT IT SHOULD BE QUOTE MODEST EFFORT UNQUOTE (SEE REFTEL A, PARA 1). THIS IS PROBABLY RELTRED TO ZHELUDEV POSITION. WE HAD ASSUMED, FROM SOVIET POSITIONS ON NPT REV CONF FINAL DECLARATION, FROM OTHER DISCUSSIONS OF NUCLEAR EXPORT POLICY, FROM DISCUSSION WITH ARKADIEV AND PUSHKOV HERE, AND FROM SOVIET BLOC SPEECHES AT IAEA GENERAL CONFERENCE, THAT WE HAD NO PBOBLEMS WITH SOVIETS ON LIMITED OFFICIAL USE

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NEED TO MOVE AHEAD QUICKLY WITH IAEA STUDY. THEY MAY STILL FEEL, HOWEVER, THAT, WHILE STUDY SHOULD BE PURSEUED, THERE IS NO HURRY.

6. DDG HALL HAS SUGGESTED, TO STRENGTHEN DG'S HAND AND ASSURE THAT STUDY MOVES FORWARD AS EXPEDITIOUSLY AS POSSIBLE, (A) THAT U.S. AND OTHER INTERESTED COUNTRIES INDICATE INVISIBLE WAY SUPPORT FOR PROJECT,

AND (B) THAT U.S. DISCUSS MATTER FURTHER WITH SOVIETS,
WITH VIEW TO GETING ZHELUDEV TO "FALL IN LINE".

7. RE POINT (A) MISSION HAS DRAFTED PROPOSED LETTER
TO DG, WHICH IS BEING SENT SEPTEL. IN ADDITION TO
RE-STATIN IMPORTANCE ATTACHED BY U.S. TO STUDY,
LETTER WOULD BE DESIGNED TO PROVIDE SOME REASSURANCE
THAT U.S. DOES NOT RPT NOT INTEND NOR EXPECT THAT
OTHER IAEA ACTIVITIES WOULD BE CURTAILED AS A CON-
SEQUENCE OF CARRYING IT OUT. WE ALSO PLAN SOME DIS-
CREET PRODDING OF OTHER MISSIONS IN AN EFFORT
TO MAKE SURE DG IS AWARE OF THEIR INTEREST IN
EXPEDITIOUS COMPLETION OF STUDY. FISCHER WIL DO
LIKEWISE.

8. RE POINT (B), DIFFICULT FOR US TO ASSESS
NECESSITY OF FURTHER DISCUSSION WITH SOVIETS OR
FRENCH. WE BELIEVE STUDY WILL DEFINITELY GO FORWARD,
AT PACE GENERALLY SET BY LEVEL OF TANGIBLE SUPPORT
RECEIVED FROM U.S. AND OTHERS. HOWEVER, ZHELUDEV AND
POLLIART ARE IN POSITION TO HINDER STUDY. IN LIGHT
OF THIS, DEPARTMENT MAY WISH CONSIDER RAISING WITH
MOROKHOV AND/OR GOLDSCHMIDT IMPORTANCE U.S. ATTACHES
TO COMPLETION OF IAEA STUDY AS SOON AS PRACTICABLE.
THIS MIGHT BE DOE IN CONTEXT OF REVIEW, AT NEXT LONDON
MEETING, OF IMPLEMENTATION STEPS RELEVANT TO GENERAL
UNDERSTANDINGS REACHED, IN PARTICULAR RELATED TO EN-
COURAGEMENT OF MULTINATIONAL PLANTS AND SUPPORT OF IAEA
STUDY.
LEAHY

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